



DRUG USE IN NIGERIA Executive Summary







UNITED NATIONS OFFICE ON DRUGS AND CRIME Vienna

Drug Use in Nigeria 2018



DISCLAIMER This document has not been formally edited. The contents of this publication do not necessarily reflect the views or policies of UNODC or contributory organizations, neither do they imply any endorsement. The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of UNODC concerning the licit status of any country, territory or city or its authorities, or concerning the delimitation of its frontiers or boundaries. The undertaking of this survey and the development of this report was supported through funding from the European

Union as part of the UNODC implemented project "Response to drugs and related organized crime in Nigeria".

PREFACE

The National Survey on Drug Use and Health was conducted by the National Bureau of Statistics (NBS) and the Centre for Research and Information on Substance Abuse (CRISA) with technical support from the United Nations Office on Drugs and Crime (UNODC). It was funded by the European Union (EU) under the 10th European Development Fund (EDF) as part of the UNODC implemented project, "Response to Drugs and Related Organised Crime in Nigeria". The project aims to support Nigeria in fighting drug production, trafficking and use and improved access to quality drug prevention, treatment and care services in Nigeria.

This is the first comprehensive nationwide national drug use survey to be conducted in Nigeria. The survey has three components; the first is the National Household Survey on Drug Use and Health (NHSDUH) conducted by NBS; the second aspect is the National Survey on Problem Drug Use (NSPDU) and the third aspect is the Key Informant Survey (KIS). The NSPDU and KIS were conducted by CRISA. The three aspects of the survey cover all 36 states of the Federation, as well as the Federal Capital Territory. During the National Household Survey, 38,850 households that spread across rural and urban areas were canvassed at respondents' residences. Additionally, the NSPDU involved interviews with a total of 9,344 problem drug users across all 36 states of the Federation, as well as the Federal Capital Territory. A total of 2,787 persons were interviewed for the KIS.

The survey provides statistically-sound and policy-relevant data on the extent and pattern of drug use in Nigeria, the socio-demographic characteristics of drug users, their living conditions and other information such as gender, age, marital status, education and employment status. It also provides information on age of onset of drug use, frequency and pattern of use, high risk drug use as well as extent of drugs use, drug dependency, and sexual behavior among drug users. This report provides evidence for policy makers, both in government and outside government working in drug and crime control to inform the strategies and policies for drug control, especially on drug treatment responses and eventually in care access to drug treatment and reduce such habits among Nigerians. Information

from this survey will also serve as baseline data for tracking the Sustainable Development Goals (SDGs) in Nigeria, specifically Goal 3 to "ensure healthy lives and promote well-being for all at all ages" and Target 3.5 to strengthen prevention and treatment of substance abuse, including narcotic drug abuse and harmful use of alcohol.

It is our sincere hope and expectation that the results and the dataset from this survey will be used by the public most especially the policy-makers, planners, researchers, development partners and Non-Governmental Organisations (NGOs) to formulate and monitor policies, programmes and strategies that help to develop targeted services for drug users and their families, with a focus on affordable easily accessible community-based approaches that will increase access to services for this under-served population and go a long way in addressing the issue of drug use in communities across the country.

We would like to convey the gratitude of the Federal Ministry of Health and the National Bureau of Statistics to all respondents across the country that provided us with useful information on a rather sensitive topic. Be assured that your information was handled with strict confidentiality as required by the statistical law in Nigeria (Federal Republic of Nigeria Official Gazette, No. 60 Vol. 94: Act No. 9 Title: The Statistics Act, 2007) and as per the ethical clearance received form the National Health Research Committee of Nigeria (NHREC). We also like to appreciate all staff of NBS and CRISA involved in this exercise, particularly the field staff across the country, for their dedication and hard work towards the successful completion of the survey. This is certainly another feat in the ongoing improvements being recorded in the statistical system, and your efforts and hard work is duly acknowledged.

The survey was strictly monitored for quality control by internal NBS staff. In addition, there was external quality control and monitoring provided by the The Market Research Consultancy Ltd. (MRC) and members of the Technical Working Group representing various government ministries, departments, agencies and experts. Their hard work and commitment is duly acknowledged.

Finally, we acknowledge the support of the European Union to Nigeria, especially in the area of strengthening the drug control responses in the country. We extend our sincere appreciation to the United Nations Office on Drugs and Crime for its support in taking forward a balanced, human-rights and evidence-based approach to drug control in Nigeria and for their support in conceptualising and implementing the survey.

We would like to particularly acknowledge and appreciate the hard work and commitment of all Ministries, Departments and Agencies (MDAs) of government as well as NGOs who served as members of National Steering and Technical Committees for their valuable inputs and support throughout phases of the survey. Your contributions and commitment to a successful implementation of this survey is appreciated and has made the publication of this report possible.

Prof. Isaac F. Adewole,

FAS, FSPSP, FRCOG, DSc (Hons)

Federal Minister of Health

Dr. Yemi Kale

Statistician-General of the Federation

CONTENTS

Preface Acknowledgements Abbreviations and Acronyms Executive Summary KEY FINDINGS THE WAY FORWARD	3 7 8 9 12
1. Extent of drug use in Nigeria	16
Poly-drug use Extent of drug use by geopolitical zones	16 18
2. Patterns of drug use	25
Gender and drug use Age and drug use Cannabis Opioids: heroin and pharmaceutical opioids Stimulants: amphetamines, cocaine and ecstasy Non-medical use of other pharmaceutical or over-the-counter drugs Solvents or inhalants Tobacco and alcohol use Knowledge and awareness about drug use and HIV and AIDS among the general population	25 26 26 27 28 29 29
3. High-risk drug use	31
People who inject drugs (PWID) Sexual behaviours Self-reported blood-borne infections and tuberculosis among high-risk drug users	31 34 35
4. Health consequences of drug use	36
Drug dependence and severity of dependence among drug users Personal health and drug use among the adult population Provision of structured treatment and other services for drug users Provision of drug treatment services and interventions Barriers to access support and services	36 38 38 40 41
5. Social consequences of drug use: harms to others	42
Drug use and the criminal justice system	43
6. Policy implications and the way forward	44
Drug use survey findings to inform the new National Drug Control Master Plan 2020–2024 Affordable and accessible scientific evidence-based drug treatment to be made available for people with drug use disorders	44 44
Scaling up a comprehensive package of services for prevention, treatment and care of HIV among people who use drugs in the community and in prison settings Addressing stigma related to drug use	45 45
Evidence-based drug use prevention programmes	45
Ensure availability of pain medication for medical and scientific purposes while preventing their diversion and misuse, as well as their illicit production or availability in the illicit market Monitoring and evaluation of drug use patterns, emerging trends, and responses	45
to the drug problem NDLEA to implement an intelligence-led policing model targeting mid- to high level traffickers	46 46

7. Nigeria – in context	47
Drug supply	47
Drug use	49
Availability, access and control of narcotic drugs, psychotropic substances and precursor chemicals for medical and scientific purposes	50
Legislative and policy frameworks	50
National Drug Control Master Plan 2015–2109	51
Institutional Framework	51
8. Annex	53
Ethical Clearance	53
Methodology	53

ACKNOWLEDGEMENTS

The report on drug use and health in Nigeria 2018 is the result of a collaborative research effort between the Government of Nigeria's Federal Ministry of Health (FMOH), Nigeria Bureau of Statistics (NBS), Centre for Research and Information on Substance Abuse (CRISA) and the United Nations Office on Drugs and Crime (UNODC) through the European Union (EU) funded project 'Response to Drugs and Related Organized Crime in Nigeria'. The authors acknowledge the contributions of the members of the National Steering Committee and the Technical Working Group who shared knowledge and provided guidance and oversight for the surveys. The committee members included representatives from the FMOH, CRISA, NBS, National Drug Law Enforcement Agency (NDLEA), National Agency for Food and Drug Administration and Control (NAFDAC), National Agency for the Control of AIDS (NACA), Ministry of Budget and National Planning, Population Council, The Market Research Consultancy Ltd. (MRC), World Health Organization (WHO) and UNODC. The authors would like to acknowledge the role of the MRC and members of the technical committees for their role in providing oversight and monitoring for quality control during the data collection process.

The authors are particularly grateful to the approximately 51,000 respondents interviewed by dedicated teams of field workers deployed across the country for the national household survey, the 9,000 high risk drug users, and key informants across the country who shared their experiences and perceptions to inform the findings of this study.

Federal Ministry of Health, Government of Nigeria

Pharmacist (Mrs.) Gloria Modupe Omatie Chukwumah, Director, Food & Drug Services Department (Retired);

Dr. Yagana Imam, Head, Specialty Hospitals Division (Retired), Department of Hospital Services;

Dr. Azeez Aderemi, Head, Monitoring & Evaluation Division (Retired), Department of Health Planning, Research & Statistics;

Pharmacist Mashood Oluku Lawal, Director, Food and Drug Services Department;

Pharmacist Rafiu Folahan Akanbi, Head, Narcotics and Drug Abuse Programme, Department of Food & Drug Services;

Pharmacist Damian Agbo (Co-Investigator for the 2 surveys), Senior Pharmacist, Narcotics and Drug Abuse Programme, Department of Food & Drug Services.

National Bureau of Statistics, Government of Nigeria

Dr. Isiaka Olarewaju, Project Director;

Mr. Adeyemi Adeniran, Project Coordinator;

Mr. Ajebiyi Fafunmi, Head of ICT;

Ms. Nemi Okujagu, Technical Assistant to the Statistician General.

Centre for Research and Information on Substance Abuse (CRISA)

Professor Isidore S. Obot, Principal Investigator and Project Coordinator;

Dr. Gboyega E. Abikoye, Deputy Project Coordinator;

Mr. Eseme Ebenezer Akpan, Data Manager;

Mr. Ediomoubong Nelson, Qualitative Analysis;

Ms. Gloria Akpabio, Project Assistant;

Mr. Okokon Umoh, Project Assistant.

UNODC Country Office, Nigeria

Mr. Oliver Stolpe, Representative;

Ms. Elisabeth Bayer, Deputy Representative;

Mr. Glen Prichard, Project Coordinator;

Ms. Harsheth Virk, Project Officer;

Mr. Shiyin Wu, Project Officer;

Dr. Ibanga Akanidomo, National Project Officer;

Dr. Henry Doctor, Research Officer.

UNODC Research and Trend Analysis Branch, Vienna

Ms. Angela Me, Chief, Research and Trend Analysis Branch:

Ms. Chloe Carpentier Chief Drug Research Section;

Core team data analysis and drafting:

Mr. Kamran Niaz, Epidemiologist;

Ms. Lauren MacDonald, Consultant.

Design team:

Ms. Suzanne Kunnen;

Ms. Kristina Kuttnig;

Ms. Silvia Aguilar Riveroll.

ABBREVIATIONS AND ACRONYMS

CSOs						
CSOs	Civil Society Organizations					
EA	Enumeration Area					
EFCC	Economic and Financial Crimes Commission					
FCT	Federal Capital Territory					
FMOH	Federal Ministry of Health					
GDP	Gross Domestic Product					
HIV	Human immunodeficiency virus					
HRDU	High-risk drug user					
ICD	International Classification of Disease, WHO					
IMC	Inter-Ministerial Committee on Drug Control					
MBM	Multiplier Benchmark Method					
MDMA	3,4-Methylenedioxymethamphetamine					
LSD	Lysergic acid diethylamide					
MS	Master sample					
N	Number					
NCS	Nigerian Customs Service					
NDCMP	National Drug Control Master Plan					
NDLEA	National Drug Law Enforcement Agency					
NENDU	Nigerian Epidemiological Network on Drug Use					
NGN	Nigerian Naira (currency)					
NGO	Non-governmental organization					
NHSDUH	National Household Survey on Drug Use and Health					
NIS	Nigerian Immigration Service					
NISH	National Integrated Survey of Households					
NNDDR	NGO Network on Drug Demand Reduction National Population Commission					
NPopC NPF	Nigerian Police Force					
NSUM						
OTC	Network Scale-up Method					
PDM	Over-the-counter					
PSU	Primary Sampling Unit					
PWID	Primary Sampling Unit					
SDS	People Who Inject Drugs					
SSU	Severity of dependence scale Secondary Sampling Unit					
ТВ	Secondary Sampling Unit Tuberculosis					
UN	United Nations					
0.1	United Nations Office on Drugs and Crime					
UNODC	United States Dollar					
UNODC USD						

EXECUTIVE SUMMARY

This report presents the results of the first large-scale, nation-wide survey to examine the extent and patterns of drug use in Nigeria. The results of this survey aim to provide the baseline information needed for the design and implementation of effective prevention, treatment and care services that are evidence-based and targeted to reduce the demand for drugs and prevent the morbidity and mortality attributable to drug use in Nigeria.



ONE OF FOUR

drug users, is a woman

The results of this survey highlight a considerable level of past-year use of psychoactive substances in Nigeria, in particular the use of cannabis, the non-medical use of prescription opioids (mainly tramadol, and to lesser extent codeine, or morphine) and cough syrups (containing codeine or dextromethorphan).

The past year prevalence of any drug use in Nigeria is estimated at 14.4 per cent or 14.3 million people aged between 15 and 64 years. The extent of drug use in Nigeria is comparatively high when compared with the 2016 global annual prevalence of any drug use of 5.6 per cent among the adult population. The past year prevalence of

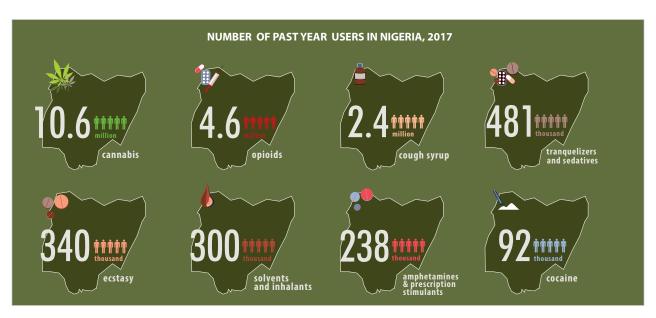
psychoactive substances excluding alcohol, overall was higher among men in Nigeria, however the gender difference in the non-medical use of prescription opioids, tranquilizers and cough syrups was less marked. Drug use was most common among those who were between the ages of 25 and 39 years, while the rates of past year use were lowest among those who were below 24 years of age. Cannabis was the most commonly used drug followed by opioids, mainly the non-medical use of prescription opioids and cough syrup.

A dichotomy in the past year prevalence of drug use was found between the North and South geopolitical zones. Highest past-year prevalence of drug use was found in the southern political zones: South-East, South-West, and South-South zones (past year prevalence ranging between 13.8–22.4 per cent of the population) compared to the North (ranging between 10–14.9 per cent of the population).

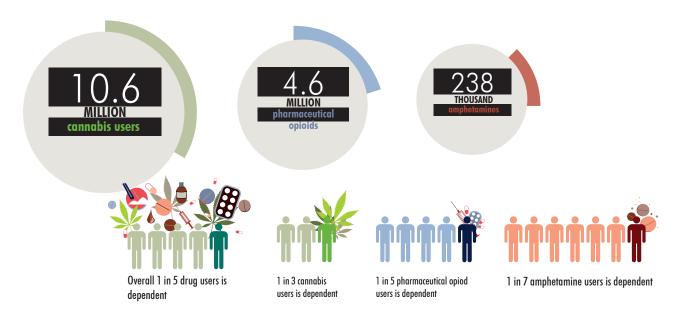
376 thousand high risk drug users



ONE of FIVE high risk drug users, **injects** drugs (80,000 users inject drugs in Nigeria)



UNODC, World Drug Report 2018.



People who inject drugs constitute a sizeable proportion of high risk drug users in Nigeria. 1 in 5 high risk drug users is injecting drugs. The most common drugs injected in the past year were pharmaceutical opioids, followed by cocaine and heroin. While overall, more men were injecting drugs, women were more likely than men to report injecting heroin. The extent of risky injecting practices and sexual behaviours among the high risk drug users and in particular those who inject drugs is also of concern as



is the extent of self-reported HIV among this group. Women who injected drugs were more likely than men to engage in high-risk sexual behaviours further compounding their risk for acquiring HIV among other infections.

There is a clear gap in meeting the needs for treatment and care for people with drug use disorders. Two-thirds of high-risk drug users reported a self-perceived need for drug treatment. Around 40 per cent among those reported that they had wanted to receive drug treatment but were unable to access such services. The cost of treatment, stigma associated with accessing such services as well as stigma associated with substance use in general, and availability of adequate drug treatment services were the major barriers in accessing drug treatment in Nigeria.

Past-year users of tranquilizers, heroin and methamphetamine were more likely to report chronic health conditions and poorer health status as compared with other drug users or the general population. Access to services to reduce the adverse consequences of drug use was also limited. Less than half of the high risk drug users had received HIV testing and counselling while in treatment. While this proportion was higher among women, it was lower among those injecting compared to all high-risk drug users. Only 12 per cent of the high risk drug users reported referral to anti-retroviral therapy.

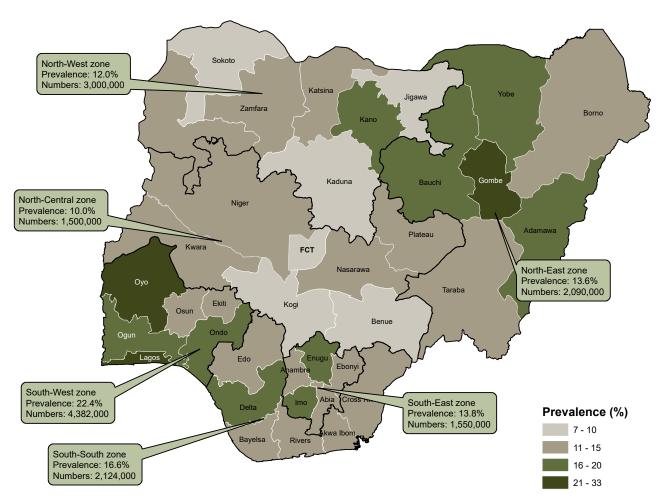
Nearly one quarter of high-risk drug users had been arrested for a drug-related offence during the course of their drug use, while the majority (73 per cent) had been arrested for possession of drugs, many high risk drug users had also been arrested for burglary, sex work, shoplifting and theft.

The social consequences of drug use are also evident in Nigeria. Key informants considered that there were major social problems such as disruption in family lives, loss in productivity and legal problems as a consequence of drug use in their communities. Also, nearly 1 in 8 persons in the general population had experienced consequences due to other peoples' drug use in their families, workplace and communities.



1 out of 7 have used drugs in the past year (aged 15-64)

Prevalence of drug use in Nigeria by geopolitical zones and states, 2017



Note: The boundaries and names shown and the designations used on this map do not imply official endorsement or acceptance by the United Nations.

KEY FINDINGS

- In Nigeria, one in seven persons aged 15-64 years had used a drug (other than tobacco and alcohol) in the past year. The past year prevalence of any drug use is estimated at 14.4 per cent (range 14.0 per cent 14.8 per cent), corresponding to 14.3 million people aged 15-64 years who had used a psychoactive substance in the past year for non-medical purposes.
- Among every 4 drug users in Nigeria 1 is a woman. More men (annual prevalence of 21.8 per cent or 10.8 million men) than women (annual prevalence of 7.0 per cent or 3.4 million women) reported past-year drug use in Nigeria.
- The highest levels of any past-year drug use was among those aged 25-39 years.
- 1 in 5 person who had used drugs in the past year is suffering from drug user disorders².
- Cannabis is the most commonly used drug. An estimated 10.8 per cent per cent of the population or 10.6 million people, had used cannabis in the past year. The average age of initiation of cannabis use among the general population was 19 years.
- Cannabis use was 7 times higher among men (18.8 per cent among men vs. 2.6 per cent of women), while the gender gap in the non-medical use of pharmaceutical opioids (such as tramadol) was less marked (6 per cent among men vs. 3.3 per cent among women).
- An estimated 4.7 per cent of the population, i.e. 4.6 million people had used opioids (such as tramadol, codeine, or morphine) for non-medical purposes in the past year.
- The non-medical use of cough syrups containing codeine and dextromethorphan is estimated at 2.4 per cent of the adult population (nearly 2.4 million people). The misuse of cough syrups is almost comparable among men (2.3 per cent) and women (2.5 per cent).
- The non-medical use of tranquilizers (0.5 per cent), and the use of ecstasy (0.3 per cent), inhalants (0.3 per cent) amphetamines (0.2 per cent) and cocaine (0.1 per cent) though not insignificant remains lower than the drugs mentioned earlier.
- 2 Substance or drug use disorders the Diagnostic and Statistical Manual of Mental Disorders (fifth edition) of the American Psychiatric Association also refers to "drug or substance use disorder" as patterns of symptoms resulting from the use of a substance despite experiencing problems as a result of using substances. Depending on the number of symptoms identified, substance use disorder may vary from moderate to severe. People with drug use disorders need treatment, health and social care and rehabilitation. Harmful use of substances and dependence are features of drug use disorders.

- Overall, an estimated 376,000 were estimated to be high risk drug users.³ The majority of high risk drug users were regular users of opioids.
- 1 in 5 high-risk drug users injects drugs, i.e., nearly 80,000 people (nearly 0.1 per cent of the adult population) are estimated to be PWID. The majority (78 per cent) of those injecting drugs were men. The most common drugs injected in the past year were pharmaceutical opioids (such as tramadol, codeine, or morphine), followed by cocaine, heroin and tranquilizers.
- Poly-drug use was very common among high-risk drug users nearly all (95 per cent) as compared to nearly half of the drug users in the general population reported using either simultaneously or concurrently more than one drug in the past year.
- An estimated 87,000 (nearly 0.1 per cent of the population) had used heroin in the past year. The mean age of initiation of heroin use was 22 years, and almost half of regular heroin users reported smoking it. Proportionally more women than men, were likely to report injecting heroin.
- Geographically, the highest past-year prevalence of drug use was found in the southern geopolitical zones (past year prevalence ranging between 13.8 per cent and 22.4 per cent) compared to the northern geopolitical zones (past year prevalence ranging between 10 per cent and 13.6 per cent).
- Nearly 40 per cent of high-risk drug users indicated a need for treatment of drug use disorders. Most of the high-risk drug users considered it was difficult to access drug treatment. The cost of treatment and stigma attached to drug use and seeking treatment were cited as the primary barriers in accessing or availing drug treatment services.
- Yobe, Imo, Bayelsa, Rivers and Lagos States were ranked as "the states where it was more difficult to access treatment for drug use disorders".
- Nearly one quarter of high-risk drug users had been arrested for a drug-related offence during the course of their drug use, while the majority (73 per cent) had been arrested for possession of drugs, many high-risk drug users had also been arrested for theft (12 per cent), sex work (5 per cent), burglary (4 per cent) and shop-lifting 2 (per cent).
- Two-thirds of people who used drugs reported having serious problems, as result of their drug use, such as missing school or work, doing a poor job at work/school or neglecting their family or children.
- 3 For the purpose of this survey, high-risk drug users were defined as those who had used opioids, crack/cocaine or amphetamines in the past 12 months as well as used for at least 5 times in the past thirty days

Nearly 1 in 8 persons (12 per cent of the adult population) in Nigeria has suffered some kind of consequence due to another person's drug use. Among those who had experienced any consequences, most had felt threatened or afraid of someone's use of drugs (8 per cent of the adult population). Other important consecutives

quences that people had experienced were that someone using drugs had harmed them physically (5 per cent of the adult population) or that they had stopped seeing a relative or friend due to their drug use (5 per cent of the adult population).

Annual prevalence of drug use by gender in Nigeria, 2017

	Men		Women		National	
	Estimated prevalence	Estimated number*	Estimated prevalence	Estimated number*	Estimated prevalence	Estimated number*
Any drug use	21.8	10,850,000	7.0	3,430,000	14.4	14,300,000
High-risk drug use	0.6	319,000	0.12	57,000	0.4	376,000
People who inject drugs	0.12	61,000	0.04	18,000	0.08	80,000
By drug type						
Cannabis	18.8	9,360,000	2.6	1,280,000	10.8	10,640,000
Opioids	6.0	3,010,000	3.3	1,606,000	4.7	4,610,000
Heroin	0.1	71,000	0.03	16,000	0.1	87,000
Pharmaceutical opioids (tramadol, codeine, morphine)	6.0	3,008,000	3.3	1,600,000	4.7	4,608,000
Cocaine	0.1	71,000	0.04	21,000	0.1	92,000
Tranquilizers/sedatives	0.5	270,000	0.4	212,000	0.5	481,000
Amphetamines	0.3	161,000	0.2	77,000	0.2	238,000
Pharmaceutical amphetamine and illicit amphetamine	0.2	96,400	0.1	58,100	0.2	155,000
Methamphetamine	0.1	69,500	0.04	19,000	0.1	89,000
Ecstasy	0.4	211,000	0.3	129,000	0.3	340,000
Hallucinogens	0.03	16,500	0.02	10,000	0.03	27,000
Solvents/inhalants	0.5	248,000	0.1	51,000	0.3	300,000
Cough syrups	2.3	1,157,000	2.5	1,200,000	2.4	2,360,000

^{*} Aggregated categories were adjusted for the proportion of users known to be poly-drug users weighted by poly-drug use in each survey (nationally 75 per cent of users were poly-drug users). Gender-specific poly-drug user adjustments were also applied to drug use categories of opioids and amphetamines. As a result, numbers for each drug type will not sum to national totals. Due to rounding of the estimates (percentage or numbers) the estimates may not add up.



Vienna International Centre, PO Box 500, 1400 Vienna, Austria Tel.: (+43·1) 26060-0, Fax: (+43·1) 26060-5866, www.unodc.org